COVID-19 AND SOCIAL DISTANCING MEASURES IN QUEENSLAND AUSTRALIA ARE ASSOCIATED WITH SHORT-TERM DECREASES IN RECORDED VIOLENT CRIME

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ABSTRACT

Since first diagnosed in late 2019, there have been more than 4 million confirmed cases of COVID-19 and more than a quarter of a million deaths worldwide. Not since the Spanish Flu in 1918 has the world experienced such a widespread pandemic and this has motivated many countries across globe to take a series of unprecedented actions in an effort to curb the spread and impact of the virus through the adoption of unprecedented domestic and international travel restrictions as well as stay-at-home and social distancing regulations. Whether these policies have altered criminal activity is an important question. In this study, we examine officially recorded violent crime rates for the month of March and April, 2020, as reported for the state of Queensland, Australia. We use ARIMA modeling techniques to compute six-month-ahead forecasts of common assault, serious assault, sexual offense and domestic violence order breach rates and then compare these forecasts (and their 95% confidence intervals) with the observed data for March and April 2020. We conclude that by the end of April, rates of common, serious and sexual assault had declined to their lowest level in a number of years, and for serious assault and sexual assault the decline was beyond statistical expectations. The rate at which domestic violence orders were breached in Queensland has remained unchanged throughout the first two months of the pandemic.

Keywords: COVID-19, violence, Queensland, social distancing, ARIMA

1 Introduction

The World Health Organization (WHO) declared the novel coronavirus disease 2019 (COVID-19) outbreak, caused by severe acute respiratory syndrome coronavirus-2 (SARS-CoV-2), to be a public health emergency of international concern on 30 January 2020 (World Health Organization, 2020). Since this time, countries around the world have been affected in unprecedented ways. The number of infections has risen quickly, as has the number of deaths attributed to the virus. Following the first diagnosed case in late 2019, there have been more than 4 million confirmed cases of COVID-19 and more than a quarter of a million deaths worldwide. An important focus has been on the capacity of the health system in each country to respond to the pandemic. The early experience of China, followed by countries such as Italy, Iran and more recently the United Kingdom and United States, where health systems have quickly become overwhelmed and struggled to cope with the demand from large numbers of infected patients, has motivated countries to take drastic action and implement a wide range of proactive and reactive measures to limit the spread of COVID-19.

Collectively referred to as 'containment measures', these strategies are designed to limit community transmission between individuals. There is, unsurprisingly, a great deal of variation in the ways in which different countries have approached the pandemic, and the types of containment measures they have employed. Despite these differences, each jurisdiction's response has involved some combination of travel restrictions and border controls, quarantine requirements, social isolation and distancing

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requirements, and the large-scale closure of various services, business and educational facilities. While the primary concern of government has been to minimize the health impacts of COVID-19, attention has also turned to the other effects of the pandemic. Significant societal and economic impacts have raised questions about potential increases in organized crime (Global Initiative Against Transnational Organized Crime 2020), cybercrime (Europol, 2020) and violent crime (Eisner and Nivette, 2020), particularly domestic violence (Fitz-Gibbon and Meyer, 2020; van Gelder et al., 2020). Conversely, reductions in opportunistic, property crimes have been anticipated (Farrell and Tilley, 2020). The impact of COVID-19 on law enforcement (Lum et al., 2020), courts (Rossner and Tait, 2020) and correctional systems (Kinner et al., 2020) have also been the subject of speculation and analysis. Here the focus has been primarily on the emerging health risks and the impact of containment measures on how these agencies and systems operate.

Particular attention has focused on the need for empirical research into the impact of COVID-19 and associated containment measures on violent crime (Eisner and Nivette, 2020; Peterman et al., 2020). Changes in the routine activities of individuals, limited social interaction, the potential strain on relationships, fear and anxiety resulting from isolation, and the financial stress of job losses and reduced incomes, each have the potential to influence violent crime in different ways. Understanding these impacts is important to inform how to respond, particularly as the pandemic and containment measures are likely to persist for some time yet.

In this study, we use officially recorded police data from Queensland, Australia, to look for early signs that violent crime has changed in the context of the COVID-19 pandemic. In an international context, Australia is a unique site of analysis because the rapid introduction of strong social distancing regulations has coincided with the transition to winter—a time when seasonal crime rates are expected to fall. Without accounting for these seasonal effects, there is a risk that any observed short-term decline in crime may be overstated or incorrectly attributed as a consequence of COVID-19. In this study, we examine officially recorded violent crime rates for the month of March and April 2020. We conduct this analysis in Queensland because it was the first state or territory in Australia to declare a public health emergency on January 29, 2020. It is also the first jurisdiction to provide open access to up-to-date data.

1.1 What restrictions have been introduced in Australia?

Compared with other countries, the infection rate in Australia has remained relatively low. The first Australian case was recorded in January, however, the number of new cases increased rapidly during March (Figure 1). There have been more than 7,000 confirmed cases recorded in Australia (as of May 12) and more than 100 people have died as a result of the disease (Australian Government Department of Health, 2020). Most confirmed cases acquired their infection during overseas travel, or via contact with someone who had travelled overseas, and on-board cruise ships (Australian Government Department of Health, 2020).

[Figure 1 about here.]

Importantly, as a federated nation, responsibility for implementing containment measures is shared between the Federal and state and territory governments, while states and territories are able to choose how to enforce them. Although there has been a strong emphasis on a consistent national approach, there has also been variation in some of the measures employed in each jurisdiction. This has included strategies such as border controls and school closures.

Containment measures have been introduced incrementally. In terms of a national response, the entry of foreign nationals from mainland China was banned on February 1, before incremental travel bans on Iran, South Korea and Italy in early March. This was followed by self-isolation requirements on all travelers arriving in Australia introduced on March 16. Large, non-essential, organized public gatherings of more than 500 people were also restricted from this date, as were indoor gatherings of more than 100 people. At the same time, social distancing requirements were introduced, which required individuals to maintain a distance of 1.5 metres (almost five feet) from one another. The *Biosecurity (Human Biosecurity Emergency) (Human Coronavirus with Pandemic Potential) Declaration 2020* was announced on March 18, followed by a further announcement that Australian borders were closed to all non-Australian citizens and non-residents effective March 20. The following day, the requirement that there be 4 square metres per person in any enclosed space was introduced. On the 22nd of March the Prime Minister announced large-scale closures of take-away liquor outlets, licensed premises, restaurants and cafes (except for takeaway food), entertainment venues and places of worship, which took effect the following day. Further restrictions were imposed on a range of other venues, including indoor and outdoor markets, on March 26, while limits were placed on the number of people who are allowed to attend weddings and funerals. Public gatherings were limited to two people (non-family members) from March 30, and Australians were advised that they were only allowed to leave home for essential shopping, medical needs, exercise, or for work or education.

Queensland became the first Australian state or territory to declare a public health emergency under the *Public Health Act 2005* on January 29, 2020. Since the non-essential business, activity and undertaking closure direction was first released on March 23, a series of revisions have been made in line with national requirements, imposing further limits on which venues and businesses

may continue to operate. School closures came into effect on March 30, remaining open to the children of essential service workers. Queensland borders were closed effective March 26, with entry limited to Queensland residents, residents of border communities undertaking essential activities and other exempt persons. Non-residents were initially required to self-isolate for 14 days after crossing the border; however, as of early April, restrictions were tightened further and only Queensland residents could cross the border. These restrictions are enforceable by law.

1.2 Why is violent crime likely to be impacted by COVID-19?

Broadly speaking, there are several mechanisms through which the COVID-19 containment measures are likely to influence violence. We limit our discussion here to the most likely short-term situational effects that are best explained by Routine Activities Theory (Cohen and Felson, 1979), and the short-to-longer-term financial and emotional pressure (General Strain Theory, Agnew, 1992) that might spur a range of negative emotions which, in turn, manifest as violence as the pandemic progresses.

1.2.1 Routine Activities

The first, and most obvious of these mechanisms, is the impact on the routine activities of individuals. Routine activities play an important role in understanding when and where crime is more likely to occur. According to Cohen and Felson (1979), crime occurs when there is a convergence of three critical elements—a motivated offender, a suitable target and the absence of a capable guardian. Crime is more common in places where these three things converge on a regular basis. Crime pattern theory combines aspects of the routine activity approach and other environmental criminological theories, and focuses on how offenders may come across opportunities for crime in the course of their everyday lives (Brantingham and Brantingham, 1993). Brantingham and Brantingham (1995) describe crime as occurring when the activity spaces of offenders—which concentrate around the places they visit most frequently—intersect with the activity spaces of a target, precipitated by some triggering event. Obviously, major disruptions of these routine activities may have a significant impact on when, and where, we might expect crime to occur. Containment measures are likely to mean that much less time is spent interacting with other people in public settings, and much more time spent at home.

When asked, adult Australians have reported a high degree of compliance with recommended social distancing practices, including keeping distance between people, avoiding public spaces and avoiding large gatherings (Australian Bureau of Statistics, 2020c). Google's (Google, 2020) mobility data highlights how much peoples' movement and time spent in public and private spaces has changed as a result of the containment measures. Location data reported by Google on community mobility has tracked how often and for how long people travel to different location types, compared with a baseline value (the median value for the same day of the week in January and early February). Figure 2 shows these changes over time, and demonstrates that there have been significant reductions in visits to public spaces, including parks (down 43% as of April 30), retail and recreation premises (down 39%), workplaces (down 34%) and transit stations (down 60%). Not surprisingly, the time spent in residential locations has increased by 18 percent, which may help to increase the opportunity for inter-personal violence. These changes took effect in late March, and were sustained for most of the month of April as it was not until the beginning of May that these restrictions started to be loosened (Australian Broadcasting Corporation, 2020a).

[Figure 2 about here.]

Figure 3 describes the trend as of the end of April for Australia, overall, and for Queensland and shows that the trends observed nationally were not as pronounced in Queensland. Nevertheless, similar trends in mobility were observed in Queensland in the second half of March, and these changes were sustained until the end of April. That significant changes in mobility were observed in March, seemingly in advance of the introduction of major restrictions, indicates that people changed their behavior in response to the perceived threat from the pandemic before measures were formally implemented. This is not unique to Australian residents; similar patterns have been observed elsewhere as evidenced by Google's mobility data in Europe for example, where residents—informed by the risk of infection—engaged in social distancing before the measures announced by government were implemented (Midoes, 2020). In large part this was also due to many business implementing work-from-home policies and only limiting on-premise work to essential employees.

[Figure 3 about here.]

Limiting the amount of time that people are permitted to spend outside of the home, and the number of people outside the home with whom people may have contact, reduces opportunities for interactions between potential victims and offenders. Spending significantly less time socializing in recreational areas, such as in entertainment precincts, may lead to less public forms of violence. A sizeable proportion of assaults—between 37 and 70 percent, depending on which state or territory—occur in public locations (Australian Bureau of Statistics, 2019). We know, for example, that a significant proportion of violent crime in Australia is attributable to the night time economy and peak on weekends during periods of high alcohol consumption,

particularly in major urban centers (Miller et al., 2016). Excessive consumption of alcohol, common in these settings, is directly related to physical aggression, and is a contributing factor in physical and sexual violence (Graham et al., 1998). Rates of self-reported involvement in physical aggression in and around licensed premises in the previous three months among thousands of patrons surveyed in nine different cities ranged from seven to 17 percent (Miller et al., 2016). Entertainment precincts are also a known hotspot for sexual violence.

Conversely, the increase in time spent at home increases the risk of violence in residential locations. According to the latest ABS (2019) data, between 30 and 63 percent of assaults and between 40 and 73 percent of sexual assaults normally occur in residential settings (with most jurisdictions closer to the upper end of that range). This might be expected to increase during COVID-19. There is particular concern about the increased risk of family and domestic violence, which is already a significant problem in Australia (Fitz-Gibbon and Meyer, 2020; Usher et al., n.d.). The most obvious risk is from intimate partner violence, which accounts for more than half of all family violence-related assaults (Australian Bureau of Statistics, 2019). Former partners may pose less of a threat (at least in terms of physical violence) in periods of social isolation; however, around four in five assaults by an intimate partner are committed by the victim's current partner (Australian Bureau of Statistics, 2019). Adolescent family violence is also an area of concern and, with the closure of schools and many recreational facilities, may increase due to increased contact between young people who use violence and their parents. As well as being at a greater risk of violence in the home due to increased contact with their abuser, victims of family and domestic violence face increasing social isolation, have limited opportunities to seek help from family and friends, may be unable or fearful of seeking help due to surveillance by their partner, or face challenges with seeking assistance from formal support services due to social distancing measures preventing face to face contact (Peterman et al., 2020; Usher et al., n.d.; van Gelder et al., 2020). This raises the potential risk of repeat violence.

Of course, not everyone will comply with social distancing measures. Unsurprisingly, there is some overlap between the profile of those people who are less likely to comply and those people who are more likely to be involved in crime. Specifically, Nivette et al., (2020) found that non-compliance was associated with antisocial potential, including delinquent behavior. It is plausible that these non-compliant individuals will be more likely to offend, reducing any effect from the changes to routine activities of compliant individuals.

1.2.2 General Strain

The other potential consequence of the Queensland lockdowns is an increase in criminal—especially violent—behavior—that might occur as a result of the emotional and financial pressure of the pandemic. In Australia, there are already signs of the strain on Australian households. One in three Australian households already report being financially worse off (Australian Bureau of Statistics, 2020a). Levels of anxiety are also much higher than usually observed (Australian Bureau of Statistics, 2020b). The Australian Bureau of Statistics (2020a) reported that 72 percent of businesses have experienced a reduced cash-flow that is expected to harm business activity and employment over the coming months. In fact, throughout March, these challenging economic circumstances have resulted in a 7.5 percent decrease in employee jobs and an 8.2 percent reduction in wages paid to employees (Australian Bureau of Statistics, 2020c). Unsurprisingly some employees and sectors have been harder hit than others, with a 33 percent reduction in employee jobs for the accommodation and food services sector and a 27 percent in the arts and entertainment sectors. The implication of this financial stress is not insubstantial; violence, including domestic violence, is concentrated in areas with higher socio-economic disadvantage (Hulme et al., 2019), while financial stress has been identified as a risk factor for repeat offending (Dowling and Morgan, 2016).

The restrictions on movement are likely to be compounded by the negative psychological impacts of quarantine measures. A recent rapid review by Brooks et al. (2020) concluded that there are likely to be wide ranging and long lasting psychological impacts, including a high prevalence of stress disorders, irritability, emotional disturbance, anger and depression, among other symptoms. Data from call centers in the United States for example, reveals substantial increases in calls to mental health and suicide prevention hotlines (Goodman, 2020; Jackson, 2020). Although this may not, in and of itself, lead to increased violence, people who experience these symptoms may be more likely to engage in substance misuse (Clay and Parker 2020) which, together with poor mental health, is associated with an increased risk of violence (Elbogen and Johnson, 2009). Also, there is evidence of increased alcohol consumption in the home due to on-premise restrictions and increased home delivery (Foundation for Alcohol Research {and} Education, 2020). While debate persists regarding the causal role of substance use and domestic violence (Graham et al., 2010), these are situational stressors that can further exacerbate the risk of family and domestic violence.

One criminological theory that is apt to help explain a potential increase in violence, in particular violence in the home, is Agnew's (1992) General Strain Theory. Recognizing that the early macro-level strain perspectives failed to take into account the social psychological processes involved when perceiving strain, Agnew reframed the theory at the micro-level. Specifically, Agnew posited the existence of three broad categories of strain: (1) failure to achieve positive goals; (2) presentation of noxious stimuli, and (3) removal of positive stimuli. Within the context of COVID-19, it is relatively easy to identify examples of each of these types of strain. For example, being furloughed from work is a good example of the first type of strain as people may

not be able to pay their rent or mortgage. An example of the second type of strain, is the built-up tension that may exist because individuals find themselves in cramped quarters with little room for escape. And finally, with respect to the removal of positive stimuli, lockdowns prevent individuals from visiting restaurants, bars, shopping centers, and gyms—all of which are activities people may enjoy and for which may also offer stress relief.

For Agnew however, there is more to understanding criminal behavior than just the presence of these types of strain. Most importantly, he contends that these types of strains produce a wide range of negative behaviors within persons including anger, rage, fear, depression, anxiety, and so forth. It is the experience of these negative emotions that, left unchecked by coping mechanisms, are expected to lead to a higher likelihood of criminal behavior - but especially violence.

During the period of enforced social distancing associated with COVID-19, it is easy to envision that Agnew would predict an increase in interpersonal, domestic partner-oriented violence because of the anger and rage that may occur because people do not have much physical separation and because the victim may not be able to reach out for help because their aggressor lives with them. With respect to child abuse, there may be reasons to think there would be both an increase and a decrease in crime. The former, for similar reasons as to partner abuse, but a reduction in child abuse could be anticipated as teachers are the ones who are most often able to ‘see’ the after-effects of physical child abuse but with schools shuttered that is less likely to happen. And with respect to property crime, it is expected, within the theory, that many forms of burglaries and thefts would drop because people are home and not out and about, but cybercrime and other fishing-related scams could increase as people use the internet more often.

1.3 What trends have been observed around the world?

Scholars have been quick to examine the impact of COVID-19 on violent crime, particularly in large US cities with open source crime data. Mohler et al., (2020) analyzed daily counts of calls for service and recorded crime in Los Angeles and Indianapolis for several major offense categories. They compared the period after stay at home orders had been issued (March 20 and March 24, respectively)—regarded as the time period when full social distancing came into effect—to the period prior to school closures. They observed no change in assault/battery calls for service in either city; however, there was a significant increase in domestic violence calls for service of between 13.6 and 15.2 events per day. Domestic violence assaults could not be distinguished from other assaults in recorded crime data. Recorded aggravated assaults (of which domestic violence will account for some) did not change. Mohler et al., (2020) also observed significant declines in burglary and robbery calls for service in Los Angeles, and a small increase in vehicle theft, but no change in Indianapolis. In terms of recorded crime, only robbery in Los Angeles was significantly reduced. These findings were reinforced in a second regression that incorporated Google mobility data. Yet, their results are limited because of the short-term analysis and inability to disentangle seasonal trends and more longer-term (yearly) crime patterns.

Campedelli et al. (2020) analyzed daily recorded crime counts over a three year period in Los Angeles using Bayesian structural time-series models, incorporating controls for weather (seasonality) and holiday periods. This approach allowed them to produce a synthetic counterfactual—what would have occurred had there been no containment measures—which they compared with observed crime counts during a period of increasingly stringent social distancing measures in March. They found no impact on homicide, assault with deadly weapons, intimate partner assault, but observed a decrease in robberies and battery (simple assault)—the latter only during the period with more stringent social distancing measures. Property crimes, including shoplifting and thefts, decreased, as did crime overall.

Most recently, Ashby (2020) analyzed data for 16 large US cities. Similar to Campedelli (2020), Ashby forecasted the expected frequency of crime during the pandemic based on data from 2016 to early 2020, but used seasonal auto-regressive integrated moving average models to produce the synthetic counterfactual for the period after January 21 (the first confirmed case of COVID-19 in the US). There was no change in crime levels between the observed and predicted values before early March, when social distancing measures (like closing schools and then stay at home orders) were introduced. In terms of violent crime, there was no impact in any of the cities on serious assaults in public places or in residences. The latter was used as a proxy for domestic violence. There was some evidence of an impact on property crime, including burglary and theft from vehicles; however, Ashby observed significant variation between the cities, with no two cities exhibiting the same trends in crime.

In Sweden, where containment measures have been less stringent than elsewhere, Gerell et al. (2020) compared the weekly crime numbers in 2020 with the median from three previous years. There were differences between the observed and expected values for indoor and outdoor assault; however, these differences were relatively small and, in the case of outdoor assault, not consistent for all of the weeks examined. Gerell et al. (2020) also observed declines in residential burglary, commercial burglary, and pickpocketing.

Overall, there is mixed support for the suggestion that COVID-19 and associated containment measures has had an impact violent crime and, in the more robust studies using longer-term time series analysis, there was no evidence of an impact on domestic violence (Ashby, 2020; Campedelli et al., 2020). Importantly, each of these studies has focused on the initial weeks following the introduction of containment measures, meaning that it might still be too early to have detected any meaningful

impact on crime. The impact on simple assault in Los Angeles only emerged in the most recent iteration of the analysis (Campedelli et al., 2020), when social distancing measures had become more stringent. The limitations of using police recorded crime data to measure certain crime types when reporting rates might also be affected, particularly for domestic violence, were also acknowledged.

1.4 How has COVID-19 impacted crime in Australia?

Most of the evidence around the impact of crime impacts of COVID-19 in Australia is based on media reports, which draw on information supplied by police agencies. Limited detailed analyses have been conducted, although as the pandemic continues, it is likely that more data will become available and studies will be published. Further, it is recognized that many law enforcement agencies and other data custodians will be conducting their own in-house analyses of crime to help inform their respective government's response.

There is emerging evidence of the impact of restrictions on family violence and, to date, that evidence has produced something of a mixed picture. Some police jurisdictions have seen an increase in family violence incidents, others have not. Western Australian Police has reported a five percent increase (Shepherd, 2020), but South Australia recently reported that their numbers have not changed (Australian Broadcasting Corporation, 2020b). Victoria Police have reported 14 percent of incidents as being related to COVID-19 and the need for victims and perpetrators having to stay at home together (Davey, 2020). But there has been no increase in recorded assaults. Most recently, and in the only published analyses that we are aware of, the New South Wales (NSW) Bureau of Crime Statistics and Research concluded there had been no increase in recorded domestic violence (Freeman, 2020). Freeman (2020) acknowledges that social isolation may have impacted the willingness or ability of victims to report to police; however, trends in serious forms of violence, less susceptible to changes in reporting rates, were also stable. Still, the study did not involve any time series analysis, rather, the frequency of recorded offenses in March 2020 was compared with March 2019.

Data from other sources has provided a slightly different picture. 50 percent of domestic violence service providers in NSW reported an increase in demand following the onset of the pandemic in February (Women's Safety NSW, 2020). But elsewhere, demand has not increased. In regional NSW, services have reported a decline in calls, raising concerns isolated victims cannot reach out for help (Tate, 2020). Similarly, there have been reports of a decrease in calls to domestic violence helplines—falls by as much as 30% to 1800 RESPECT have been reported (Talwar, 2020)—but these numbers are climbing again (Pearson, 2020). Conversely, there has been an increase in calls to men's helplines from perpetrators reaching out for help to stop them from being violent (Tuohy, 2020). Finally, trauma surgeons in the Northern Territory have reported a 15 percent increase in surgeries related to domestic violence (Davey, 2020). However, none of these data sources have been subjected to rigorous analysis.

1.5 Current study

The problem with some of the published studies conducted to date—Australian and overseas—is that they have tended to rely on short time series. The benefit of shorter-term studies is that they have used daily offense counts and because of this they are able to detect immediate, short-term changes in crime. However, analyzing short time periods does not account for longer term trends and seasonal variation that might occur, leading to masked or exaggerated effects. The same is true of studies that compare data for March 2020 with the same month in previous year (or years). Our study overcomes these limitations by using officially-recorded violent crime rates to model the series trend over six years between February 2014 and 2020. We then compute six-month ahead forecasts for the various crime types and compare these with the observed rates for March and April 2020, when COVID-19 social distancing regulations were in place.

2 Methodology

2.1 Data

These data are drawn from the Queensland Government's Open Data Portal (Queensland Government, 2020). The ODP reports state-wide monthly offense rates per 100,000 of the Queensland population. The most recent addition to these data were for the month of April 2020—one month after the state of Queensland introduced significant social distancing regulations. For this study, we use the offense rates for four types of violent crime – common assault, serious assault, sexual offenses and breaches of domestic violence orders.

2.2 Analytical approach

For each of the four violent offense categories, we operationalize an Auto Regressive Integrated Moving Average (ARIMA) model on the monthly offense rate between February 2014 and February 2020. ARIMA models are a specific type of time series

forecasting technique which capitalize on several key time-series parameters—the series trend and seasonality, its lagged auto correlations and its lagged partial auto-correlations (correlations between residual errors). Put simply, past values of each time series are used to identify predictable patterns. These patterns are then used to specify a statistical model from which forecasts can be computed. Like all models, the relative accuracy of any forecast depends on the strength of the relationship between past and future values.

In each series, we exclude from the analysis the observed value for March 2020 onwards since this is the month when social distancing restrictions were first introduced in Queensland. Each series also requires a unique ARIMA specification, depending on the presence (or absence) of seasonality and the unique nature of the series trend, auto-correlation and partial auto-correlation.

Procedurally, we begin each model with a statistical assessment of the presence of a unit-root (non-stationarity). A unit-root is a stochastic trend which represents a systematic pattern that is unpredictable. Any time-series which evidence a unit-root must be first de-seasonalized or first-differenced before ARIMA modelling can be performed. To explore stationarity, the Augmented Dickey-Fuller (ADF) test is used. The null-hypothesis of the ADF test is that raw series is non-stationary (i.e., includes a unit-root). Failure to reject the null-hypothesis at $p < 0.05$ indicates the presence of a unit-root and necessitates its removal.

Where there is some evidence of non-stationarity, the unit root is removed by seasonal and trend differencing. The raw series is used for subsequent ARIMA modelling if the ADF test indicates stationarity. If not, the seasonality-differenced and first-differenced series is used, either separately or combined, depending on which produces the superior fit to the data. The base seasonality adjustment is SARIMA(0,1,0,12), where the purpose of seasonality differencing is to parametrize the additive seasonal patterns in the raw data. Second, and where needed, non-stationarity in the trend is removed using first-differencing. The base adjustment for non-stationarity in the trend is ARIMA(0,1,0). Therefore, a series that requires both trend and seasonality differencing is known as ARIMA(0,1,0) SARIMA(0,1,0,12).

Subsequent to any adjustments, each offense series is then explored using Auto-Correlation (AC) and Partial Auto-Correlation (PAC) plots. These plots help to determine the most likely specification of the seasonal and trend-level Moving Average (MA) and Auto Regressive (AR) parameters. From here the modelling is iterative and each specification seeks to identify the unique AR and MA specifications which best fit the observed data. As with all modelling, there is a trade-off between parsimony and best fit, so we use the Aikake Information Criteria (AIC) and the Bayesian Information Criteria (BIC) to guide final model selection.

At the conclusion of the modelling procedure for each violent offense, we use the final ARIMA specification to forecast both point estimates and their mean square errors (MSE). The MSE is used to calculate 95% confidence intervals up to and including September 2020. We then compare the observed offense rate for March and April 2020 to the forecasted point estimate for the same month. We also consider its position within the confidence interval of the forecast and we only conclude that the offense rate has changed under COVID-19 conditions if the observed value (for March and April 2020) falls outside the upper or lower bounds of the 95% confidence interval.

3 Results

3.1 Common assault

Between February 2014 and February 2020, the rate of common assault in Queensland has fluctuated between 9.0 and 15.5 recorded offenses per 100,000 of the population. The observed rate in March 2020 was 14.6 per 100,000, up from the previous month (13.5 per 100,000) and slightly lower than the same time in the previous year (15.1 per 100,000). Comparative tests (Table 1) confirm the need for both seasonality adjustment and trend-level first-differencing and inspection of the AC and PAC plots indicate significant auto-correlations at lags 1 and 12.

The specification that best fit these data was ARIMA(0,1,1 12) SARIMA(0,1,0,12) (AIC=209.97). The modelled parameters are provided in Table 2 and the dynamic forecasts for March and April 2020 are provided in Figure 4. We note that the observed rate (14.6 per 100,000) of common assault for March—the month when social distancing regulations first came into effect—was almost equal to the forecasted rate (14.7 per 100,000) for that month. In April, the common assault rate fell further to 10.9 offenses per 100,000, which was below the forecast (12.1 per 100,000) but still within the 95% confidence interval of the prediction for that month. We conclude, therefore, that there is insufficient evidence to suggest that common assault rates have been negatively impacted during the first two months of COVID-19.

As a post-script, we think it is important here to acknowledge that the rate of common assault in Queensland in April 2020 was the lowest it has been in more than three years. Not since July 2016 has the recorded rate of common assault fallen below 11 offenses per 100,000. This is a striking and notable result, even though the statistical evidence suggests that this could have occurred irrespective of COVID-19. Importantly, this result exemplifies the challenge and uniqueness of conducting this analysis in the southern hemisphere where the crimes rates are expected to fall naturally during the colder months.

[Figure 4 about here.]

3.2 Serious assault

Since February 2014 the rate of serious assault in Queensland has fluctuated between 12.2 and 21.3 offenses per 100,000 of the population. In March 2020 the observed rate was 18.9 per 100,000. This was lower than the previous month (19.5 per 100,000) and lower than at the same time in the previous year (19.4 per 100,000). Comparative model tests (Table 3) indicate the need for both trend and seasonality differencing, which AC and PAC plots indicate the need for seasonal AR and trend-level MA parameters.

The best fitting model was specified as ARIMA(1,1,0) SARIMA(0,1,1,12) (AIC=209.51) and the final modelled parameters are provided in Table 4. Overall the model captures both the series trend and its seasonal peaks and troughs; however there is still some period-specific variability that was not easily predicted. Overall, the observed rate of serious assault in March 2020 (18.9 per 100,000) was lower than forecast from the historical series (20.2 per 100,000), but not beyond the range of statistically plausible values for that month (18.3 - 22.1 per 100,000) (Figure 5). In April, the serious assault rate plummets (to 12.7 per 100,000) well below the series forecast and well outside the confidence interval (15.4 to 19.7 per 100,000). In fact, not since July 2015 has the serious assault rate been as low as it was in April 2020 and the statistical evidence suggests that this decline would not have occurred in the absence of some significant exogenous changes.

[Figure 5 about here.]

3.3 Sexual offending

Since February 2014, sexual offense rates in Queensland have ranged between 8.3 and 15.4 per 100,000 of the population. The observed result for March 2020 was 9.2 per 100,000. This was lower than in the previous month (11.3 per 100,000) and lower than the same time in the previous year (14.5 per 100,000). The ADF test confirmed that the series is stationary and comparative model tests (Table 5) confirm that neither trend nor seasonality differencing was required. Inspection of the AC and PAC plots indicate significant auto-correlation at lags 1 and 2 and so several specifications of the AR and MA parameters were compared.

The final and best fitting model—ARIMA(0,0,2)—required two MA parameters at lags 1 and 2. The model parameters are presented in Table 6. It was apparent from the fitted data that the model performs relatively poorly and does not adequately capture the high degree of volatility evidenced across the time series. In other words, there is significant fluctuation in the series which has no discernible or reliably predictable pattern. As for the observed rate of sexual offending in March 2020, the rate (9.2 per 100,000) was considerably lower than forecast by the model (11.1 per 100,000) (Figure 6) but within the boundary of plausible outcomes (8.3 to 13.9 per 100,000) given the history of the series. In April, the sexual assault rate fell again to 8.3 per 100,000 and this observed rate fell beyond the lower limit of the confidence interval for that month. It is notable that the rate of sexual offending in April 2020 was the lowest recorded in the six-year series.

[Figure 6 about here.]

3.4 Breaches of Domestic Violence Orders

The rate at which domestic violence orders are breached in Queensland has increased steadily between 2014 and 2020. In early 2014, the breach rate averaged at 26 per 100,000 of the population. By 2020 that had increased to a high of 62 per 100,000. The observed DVO breach rate in March 2020 was 57.5 per 100,000 which was higher than in the previous month (55.2 per 100,000) and higher than it was in March of the previous year (52.0 per 100,000). However, we caution here on the interpretation of these rates since they are not adjusted for the number of actual domestic violence orders which are active nor the rate at which they are issued by the courts. In the present data, the longer-term upward trend, including in the past 12 months, is likely a strong reflection of the increased number of orders being made by the courts and not necessarily any trend in the relative rate of breach events when calculated as function of the number of active orders.

Nevertheless, the ADF statistic confirmed that without adjustment the DVO breach series is non-stationary (ADF=-1.628, p=0.47). Comparative model analysis (Table 7) indicated the need for both seasonal and trend differencing. AC and PAC plots suggested significant auto-correlations and partial auto-correlations at lag 1.

The best fitting model—ARIMA(1,1,0) SARIMA(0,1,1,12)—required an AR parameter at lag 1 for the trend and an MA parameter at lag 1 in the seasonal pattern (AIC=337.75). The final model specifications can be found in Table 8 the modelled results are graphically presented in Figure 7. Overall, the model fit the data with surprising precision. As for the observed breach rate of Domestic Violence Orders in March 2020, the rate (57.5 per 100,000) was lower than forecast by the model (59.2 per 100,000) (Figure 11) but well within the range (54.9 to 63.4 per 100,000) of plausible values given the history of the series. In April, the DVO breach rate declined slightly, although not as much as was forecast and remained within the confidence interval.

We conclude that there is insufficient evidence to suggest that breaches of domestic violence orders increased or decreased in the context of COVID-19.

[Figure 7 about here.]

4 Discussion

The COVID-19 pandemic has had deleterious consequences on the health and well-being of individuals world-wide. One outcome of this easily contagious and deadly disease was the response that governments had with respect to travel restrictions, social distancing recommendations, and lockdown orders. And one potential outcome associated with these policies—especially social distancing and stay-at-home edicts—is the potential for increases in crime, especially inter-personal violent offenses. Accordingly, this study offers one of the first Australian-based analyses of the extent to which crime has changed during the COVID-19 pandemic.

Specifically, we used an iterative univariate ARIMA framework to model the six-year trend in the state-wide rates of four violent crime types (common assault, serious assault, sexual offenses and breaches of domestic violence orders) in Queensland, Australia. We capitalize on the period-by-period and seasonal patterns to generate dynamic forecasts (and their 95% confidence intervals) for comparison with the observed rates for March 2020. We conclude that, while in none of the four violent crime categories was the rate of recorded crime for March significantly different from the forecast, the rate of recorded serious assault and sexual offending was significantly lower in April.

This delayed effect is likely a consequence of the incremental measures that were introduced, and the timing of these measures. March 2020 was the month in which the most significant social distancing rules were first introduced in Queensland. However, their introduction occurred in the second half of the month and Google’s mobility trend data showed there was a large but gradual decrease in the use of public spaces, and an increase in time spent at home, towards the end of March. The impact of these containment measures, particularly in terms of influencing routine activities, was therefore not observed until April. This was consistent with the findings of Campedelli et al.’s (2020) study of assaults in Los Angeles, where a reduction was not observed until the more stringent stay-at-home measures were introduced. Importantly, the effect of major job losses and associated financial stress may not become evident until future months. The dynamic forecasts presented in this study, and their confidence intervals, will be a useful tool in making an assessment as to whether the strain caused by COVID-19 impacts violent crime in the longer-term.

In the absence of more detailed data it is difficult to offer definitive explanations for the different trends observed for the four crime categories reported here. It is possible that the decline in serious assault and sexual offenses is largely a function of the impact of containment measures on the night time economy, which have seen these major weekend attractions all but shut down. It is well known that alcohol intoxication is associated with more serious forms of violence, and is a contributing factor in a large number of sexual assaults. It seems unlikely that crimes associated with the night time economy—particularly less serious common assaults—have not been affected to a larger degree by the closures. Violence in the night time economy accounts for a significant proportion of violence overall (Miller et al., 2016). It is plausible that the lack of an observable effect in common assault is a function of competing trends between violence occurring in different contexts. The decrease in violence associated with the night time economy may be offset by increases in assaults in residential settings, especially domestic violence. This can only be determined through a more detailed analysis of data on offense location, relationship between offender and victim, alcohol and drug involvement and so on.

Yet, there are also limitations associated with relying on recorded crime data to measure changes in violence, particularly violence in the home. While there is widespread concern about the impact of containment measures on domestic violence, this does not necessarily mean this would translate to an increase in recorded assault. We know that a significant proportion of violent crime goes unreported to police. Although the analysis of serious violence addresses this to some extent (serious violence is more likely to come to the attention of police), we cannot assume that the rate of reporting has remained stable for common assault or sexual offenses. This is particularly important in the context of domestic violence, which often goes unreported to police (Voce and Boxall, 2018), and for sexual assault that is perpetrated by family members. Advocates and academics have voiced concerns regarding the inability of victims to reach out for help because of isolation from family, friends and support services, fear of the abuser with whom they reside and the challenges with seeking assistance due to social distancing measures (Fitz-Gibbon and Meyer, 2020; Peterman et al., 2020; van Gelder et al., 2020). We have attempted to provide some insight into this by examining the domestic violence order breach rates, but again, we are hesitant about interpreting these data as a true measure of the extent of domestic violence. As with any procedural offense, the breach rate may be influenced by the enforcement practices of police and/or the willingness of victims to report in these unprecedented circumstances. The fact that domestic violence breach offenses have not declined may reflect a sustained level of reporting of breaches by those victims who have already been in contact with police and the criminal justice system. One option worthy of further consideration in the absence of open access to data on domestic violence-related offenses would be a more detailed analysis of violent offense victimization rates by victim sex and, specifically, the long-term trend in the proportion of adult

assault victims who were female. Although these data themselves suffer a number of limitations, they would provide some signal of a shift from community to home-based violence.

We believe that our effort offers an important first step in trying to understand the crime implications of the COVID-19 pandemic and associated containment measures in the Australian context. Our univariate ARIMA models provide an important opportunity for a rapid and robust assessment. Ideally, these Queensland data will soon be complemented by equivalent analyses conducted with data from other Australian jurisdictions, once they are publicly available and offer a nice counterpoint to the research in the United States and elsewhere in order to provide a more complete picture of the government's policy responses to COVID-19. At present, there does not seem to be a crime-exacerbating effect of some of these policies, at least with respect to officially-recorded crime. Only through continued data collection and analyses will this portrait begin to be filled out. And in this regard, it will be just as important to track any changes in crime rates when these restrictions are loosened and potentially eliminated. We also hope that researchers will engage in a qualitative data collection to ask respondents about how they dealt with the various policy proscriptions and how they adapted to them vis-à-vis the strainful experiences that may have ensued. Only through the combination of quantitative and qualitative data will social scientists have a complete understanding of COVID-19.

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Table 1: ARIMA Model Selection for COMMON ASSAULT (Feb 2014 - Feb 2020)

Model	Description	Specification	Obs	ll(model)	df	AIC	BIC
1	Constant only	ARIMA(0,0,0)SARIMA(0,0,0,12)	73	-137.31	2	278.62	283.20
2	Seasonal differencing	ARIMA(0,0,0)SARIMA(0,1,0,12)	73	-125.93	1	253.87	256.16
3	Trend differencing	ARIMA(0,1,0)SARIMA(0,0,0,12)	73	-120.77	1	243.54	245.83
4	Seasonal & Trend differencing	ARIMA(0,1,0)SARIMA(0,1,0,12)	73	-116.29	1	234.58	236.87
5	Model 4 with Seasonal MA1	ARIMA(0,1,0)SARIMA(0,1,1,12)	73	-105.11	1	212.21	214.50
6	Model 4 with Seasonal AR1	ARIMA(0,1,0)SARIMA(1,1,0,12)	73	-113.39	2	230.78	235.36
7	Model 4 with Seasonal AR1 & MA1	ARIMA(0,1,0)SARIMA(1,1,1,12)	73	-104.49	2	212.97	217.55
8	Model 5 with Trend MA1	ARIMA(0,1,1)SARIMA(0,1,1,12)	73	-105.10	3	216.20	223.07
9	Model 5 with Trend AR1	ARIMA(1,1,0)SARIMA(0,1,1,12)	73	-107.99	3	221.98	228.85
10	Model 5 with Trend AR1 & MA1	ARIMA(1,1,1)SARIMA(0,1,1,12)	73	-104.60	4	217.21	226.37
11	Model 4 with Trend MA1 & MA12	ARIMA(0,1,1 12)SARIMA(0,1,0,12)	73	-101.99	3	209.97	216.84

Note: Final model indicated in **bold**. Source: Queensland Offence rates, Open Data Portal

Table 2: ARIMA Model parameters for COMMON ASSAULT (Feb 2014 - Feb 2020)

	coeff	std. err.	p
Trend			
MA1	-0.45	0.13	0.00
MA12	-0.55	0.18	0.00
/sigma	0.93	0.09	0.00
<i>Model: ARIMA(0,1,1 12) SARIMA(0,1,0,12)</i>			
<i>Source: Queensland Offence rates, Open Data Portal</i>			

Table 3: ARIMA Model Selection for SERIOUS ASSAULT (Feb 2014 - Feb 2020)

Model	Description	Specification	Obs	ll(model)	df	AIC	BIC
1	Constant only	ARIMA(0,0,0)SARIMA(0,1,0,12)	73	-162.89	2	329.77	334.35
2	Seasonal differencing	ARIMA(0,0,0)SARIMA(0,1,0,12)	73	-133.92	1	269.83	272.12
3	Trend differencing	ARIMA(0,1,0)SARIMA(0,0,0,12)	73	-123.21	1	248.43	250.72
4	Seasonal & Trend differencing	ARIMA(0,1,0)SARIMA(0,1,0,12)	73	-118.66	1	239.33	241.62
5	Model 4 with Seasonal MA1	ARIMA(0,1,0)SARIMA(0,1,1,12)	73	-106.03	1	214.07	216.36
6	Model 4 with Seasonal AR1	ARIMA(0,1,0)SARIMA(1,1,0,12)	73	-113.10	2	230.19	234.78
7	Model 4 with Seasonal AR1 & MA1	ARIMA(0,1,0)SARIMA(1,1,1,12)	73	-105.90	3	217.80	224.67
8	Model 5 with Trend MA1	ARIMA(0,1,1)SARIMA(0,1,1,12)	73	-101.75	3	209.51	216.38
9	Model 5 with Trend AR1	ARIMA(1,1,0)SARIMA(0,1,1,12)	73	-105.08	3	216.16	223.03
10	Model 5 with Trend AR1 & MA1	ARIMA(1,1,1)SARIMA(0,1,1,12)	73	-101.65	4	211.30	220.47

Note: Final model indicated in **bold**. Source: Queensland Offence rates, Open Data Portal

Table 4: ARIMA Model parameters for SERIOUS ASSAULT (Feb 2014 - Feb 2020)

	coeff	std. err.	p
Trend			
MA1	-0.58	0.12	0.00
Seasonal			
AR1	-0.33	0.12	0.01
/sigma	0.96	0.08	0.00
<i>Model: ARIMA(0,1,1) SARIMA(1,1,0,12)</i>			
<i>Source: Queensland Offence rates, Open Data Portal</i>			

Table 5: ARIMA Model Selection for SEXUAL OFFENCES (Feb 2014 - Feb 2020)

Model	Description	Specification	Obs	ll(model)	df	AIC	BIC
1	Constant only	ARIMA(0,0,0)	73	-133.77	2	271.54	276.12
2	Seasonal differencing	ARIMA(0,0,0)	73	-153.33	1	308.66	310.95
3	Trend differencing	ARIMA(0,1,0)	73	-154.86	1	311.72	314.01
4	Seasonal & Trend differencing	ARIMA(0,1,0)	73	-173.67	1	349.35	351.64
5	Model 1 with Trend AR1	ARIMA(1,0,0)	73	-133.24	3	272.49	279.36
6	Model 1 with Trend MA1	ARIMA(0,0,1)	73	-133.37	3	272.75	279.62
7	Model 1 with Trend AR1 & MA1	ARIMA(1,0,1)	73	-133.14	4	274.28	283.44
8	Model 1 with Trend AR2	ARIMA(2,0,0)	73	-132.60	4	273.20	282.36
9	Model 1 with Trend MA2	ARIMA(0,0,2)	73	-130.64	4	269.29	278.45
10	Model 1 with Trend AR2 & MA2	ARIMA(2,0,2)	73	-129.26	6	270.52	284.26

Note: Final model indicated in **bold**. Source: Queensland Offence rates, Open Data Portal

Table 6: ARIMA Model parameters for SEXUAL OFFENCES (Feb 2014 - Feb 2020)

	coeff	std. err.	p
TREND			
MA1	0.24	0.12	0.04
MA2	0.36	0.11	0.00
Constant	10.96	0.16	0.00
/sigma	1.45	0.31	0.00

Model: ARIMA(0,0,2)

Source: Queensland Offence rates, Open Data Portal

Table 7: ARIMA Model Selection for DOMESTIC VIOLENCE BREACH offences (Feb 2014 - Feb 2020)

Model	Description	Specification	Obs	ll(model)	df	AIC	BIC
1	Constant only	ARIMA(0,0,0)SARIMA(0,1,0,12)	73	-263.96	2	531.92	536.50
2	Seasonal differencing	ARIMA(0,0,0)SARIMA(0,1,0,12)	73	-238.26	1	478.52	480.81
3	Trend differencing	ARIMA(0,1,0)SARIMA(0,0,0,12)	73	-197.05	1	396.09	398.38
4	Seasonal & Trend differencing	ARIMA(0,1,0)SARIMA(0,1,0,12)	73	-182.59	1	367.18	369.47
5	Model 4 with Seasonal MA1	ARIMA(0,1,0)SARIMA(0,1,1,12)	73	-172.76	2	349.53	354.11
6	Model 4 with Seasonal AR1	ARIMA(0,1,0)SARIMA(1,1,0,12)	73	-176.44	2	356.88	361.46
7	Model 4 with Seasonal AR1 & MA1	ARIMA(0,1,0)SARIMA(1,1,1,12)	73	-172.10	2	348.19	352.77
8	Model 7 with Trend MA1	ARIMA(0,1,1)SARIMA(1,1,1,12)	73	-166.02	4	340.03	349.19
9	Model 7 with Trend AR1	ARIMA(1,1,0)SARIMA(1,1,1,12)	73	-165.11	3	336.23	343.10
10	Model 7 with Trend AR2 & MA2	ARIMA(1,1,1)SARIMA(1,1,1,12)	73	-165.11	4	338.23	347.39
11	Model 5 with Trend AR2	ARIMA(1,1,0)SARIMA(0,1,1,12)	73	-165.87	3	337.75	344.62

Note: Model 9 could not estimate a parameter for the Seasonal AR1 term and the term was omitted from the model.

Model 11 removes the SAR1 term and provides a superior fit to the data. Source: Queensland Offence rates, Open Data Portal

Table 8: ARIMA Model parameters for DOMESTIC VIOLENCE ORDER BREACH offences (Feb 2014 - Feb 2020)

	coeff	std. err.	p
Trend			
AR1	-0.42	0.09	0.00
Seasonal			
MA1	-0.80	0.24	0.00
/sigma	2.17	0.26	0.00
<i>Model: ARIMA(1,1,0) SARIMA(0,1,1,12)</i>			
<i>Source: Queensland Offence rates, Open Data Portal</i>			

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Figure 1: New and cumulative confirmed COVID-19 cases by notification date

Source: Australian Government Department of Health, 2020b

Figure 2: Changes in mobility over time, Australia, 15 February – 30 April

Source: Google COVID-19 Community Mobility Report

Figure 3: Changes in mobility (as at 30 April 2020), by location type

Source: Google COVID-19 Community Mobility Report

Figure 4: Long-term COMMON ASSAULT rates (observed rates and ARIMA forecasts)

Source: Queensland offence rates, Open Data Portal

Figure 5: Long-term SERIOUS ASSAULT rates (observed rates and ARIMA forecasts)

Source: Queensland offence rates, Open Data Portal

Figure 6: Long-term SEXUAL OFFENCE rates (observed rates and ARIMA forecasts)

Source: Queensland offence rates, Open Data Portal

Figure 7: Short-term DOMESTIC VIOLENCE ORDER BREACH rates (observed rates and ARIMA forecasts)

Source: Queensland offence rates, Open Data Portal